

# **126th MAINE LEGISLATURE**

# FIRST REGULAR SESSION-2013

**Legislative Document** 

No. 1483

S.P. 545

In Senate, April 30, 2013

An Act To Promote and Enhance State Policy To Preserve and Support Existing Methods of Disposal of Municipal Solid Waste

Reference to the Committee on Environment and Natural Resources suggested and ordered printed.

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DAREK M. GRANT Secretary of the Senate

Presented by Senator CAIN of Penobscot. Cosponsored by Representative STANLEY of Medway and Senators: GRATWICK of Penobscot, HAMPER of Oxford, Representative: Speaker EVES of North Berwick.

## 1 Be it enacted by the People of the State of Maine as follows:

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2 Sec. 1. 38 MRSA §2124-A, as amended by PL 2011, c. 655, Pt. GG, §31 and 3 affected by §70, is further amended by adding after the 4th paragraph a new paragraph to 4 read:

Beginning on January 1, 2015 and every odd-numbered year thereafter, the report submitted under this section must include an analysis of the solid waste stabilization assessment funds collected pursuant to section 2204-A and disbursed pursuant to section 2201-B and any department recommendations regarding changes to the established levels of per ton assessment and per ton disbursement.

10 Sec. 2. 38 MRSA §2201, first ¶, as amended by PL 2011, c. 655, Pt. GG, §64 11 and affected by §70, is further amended to read:

12 The Maine Solid Waste Management Fund, referred to in this section as the "fund," is 13 established as a nonlapsing fund to support programs administered by the bureau and the Department of Environmental Protection. The fund must be segregated into 2314 15 subsidiary accounts. The first subsidiary account, called operations, receives all fees established and received under article 1. The 2nd subsidiary account, called 16 17 administration, receives all fees established under this article and under Title 36, chapter 18 719 and all funds recovered by the department as reimbursement for departmental 19 expenses incurred to abate imminent threats to public health, safety and welfare posed by the illegal disposal of solid waste. The 3rd subsidiary account, called solid waste 20 21 stabilization, receives funds from the solid waste stabilization assessment under section 22 2204-A; disbursement of funds from the solid waste stabilization account must be in 23 accordance with section 2201-B.

24 Sec. 3. 38 MRSA §2201-B is enacted to read:

## 25 §2201-B. Solid waste stabilization account

- 26 <u>1. Definitions. As used in this section, unless the context otherwise indicates, the</u>
   27 <u>following terms have the following meanings.</u>
- 28
   A. "Licensed landfill" means a commercial, municipal, regional or state-owned

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   landfill licensed in the State.
- 30B. "Tipping fee" means any fee, rate, toll or other charge that a licensed landfill or a31waste processing facility certified under subsection 5 charges for disposal of solid32waste from customers.
- 2. Funds. The department shall deposit solid waste stabilization assessment funds
   assessed and collected pursuant to section 2204-A in the Maine Solid Waste Management
   Fund, solid waste stabilization account, referred to in this section as "the account."
- 36 3. Funds disbursed. The department shall disburse the funds from the account
   37 through periodic payments to municipalities and recycling and composting programs
   38 qualified under subsection 4 and located in the State in accordance with this subsection.

1	A. The department shall calculate the amount of disbursements to be made to each
2	municipality and recycling and composting program qualified under subsection 4 by
3	determining the difference in the weighted average of the tipping fees paid per ton of
4	solid waste to all licensed landfills in the State and the weighted average of the
5	tipping fees paid to all waste processing facilities certified under subsection 5 during
6	the preceding calendar year, as determined by the department pursuant to section
7	2204-A, multiplied by the number of tons of waste processed by each certified waste
8	processing facility during the same reporting period. Notwithstanding this paragraph,
9	the amount of disbursement may not be less than \$30 per ton.
10	B. At least annually, the department shall make disbursements to municipalities and
11	recycling and composting programs, or their designated agents, that qualify for
12	reimbursement under subsection 4. Any funds remaining after the annual
13	disbursement must be retained in the account and carried forward to the following
14	year. If the department determines there are sufficient excess funds carried forward
15	in the account, the department may make a downward adjustment in a future
16	assessment calculation.
17	4. Application for disbursement. In order to qualify for disbursement under this
18	section, a municipality or recycling or composting program, or its designated agent, must
19	apply using forms developed and provided by the department. The application must
20	include satisfactory evidence of the amount of tipping fees paid by the municipality or
21	recycling or composting program, or its designated agent, to a waste processing facility
22	certified under subsection 5 and the total number of tons of solid waste that were
23	transported to that certified waste processing facility during the applicable reporting
24	period.
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25 26	5. Certification of waste processing facility. In order for a waste processing
26	facility to be certified under this section, the waste processing facility must:
27	A. Provide satisfactory evidence to the department that it does not have in
28	operational effect a long-term power purchase agreement with a large, investor-
29	owned transmission and distribution utility as defined in Title 35-A, section 3201,
30	subsection 12 obtained under the United States Public Utilities Regulatory Policies
31	Act of 1978, 16 United States Code, Section 2601 et seq. and that any funds
32	previously generated and held as a result of any such power purchase agreement have
33	been either disbursed to the appropriate municipalities and other interested parties to
34	the agreements or otherwise used or encumbered for future use by the waste
35	processing facility as a maintenance reserve or similar operational reserve; and
36	B. Provide satisfactory evidence to the department that it processes solid waste in a
37	manner that generates energy and reduces solid waste by an amount equal to at least
38	80% by volume and 65% by weight.
39	6. Expenses. The department may retain and use an annual amount equal to 2% of
40	the funds it collects and deposits in the account to pay for operational and administrative
40	expenses incurred in administering the account.
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1 2 3	<b>7. Rules.</b> The department shall adopt rules to implement this section. Rules adopted pursuant to this subsection are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.
4	Sec. 4. 38 MRSA §2204-A is enacted to read:
5	§2204-A. Solid waste stabilization assessment
6 7	<b><u>1. Definitions.</u></b> As used in this section, unless the context otherwise indicates, the following terms have the following meanings.
8 9	<u>A. "Certified waste processing facility" means a waste processing facility in the State certified under section 2201-B, subsection 5.</u>
10 11	<u>B.</u> "Licensed landfill" means a commercial, municipal, regional or state-owned landfill licensed in the State.
12 13	C. "Tipping fee" means any fee, rate, toll or other charge that a licensed landfill or a certified waste processing facility charges for disposal of solid waste from customers.
14 15 16 17	2. Assessment established. The department shall impose on each licensed landfill a solid waste stabilization assessment on all solid waste, including, but not limited to, household and commercially sourced solid waste and all other material deposited at the licensed landfill.
18 19 20 21	3. Credit. When determining the amount of an assessment under this section, the department shall give a credit for solid waste that is deposited in a licensed landfill and that is removed within 18 months from that landfill and processed at a certified waste processing facility.
22 23 24	<b>4. Exemption.</b> Solid waste that originates from a source that has an agreement with the State for the disposal of solid waste is exempt from the assessment required under this section.
25 26	5. Amount of assessment. The amount of the assessment under this section is determined in accordance with this subsection.
27 28 29	<u>A. The department shall determine the total weighted average of the tipping fees paid to each licensed landfill and the total weighted average of the tipping fees paid to each certified waste processing facility.</u>
30 31 32 33 34 35	B. The assessment is calculated by multiplying the difference between the total weighted averages of the tipping fees determined pursuant to paragraph A by the total annual capacity of all the certified waste processing facilities and dividing that result by the total number of tons of solid waste deposited in all licensed landfills during that same time period, except that, until 2017, the assessment may not be less than \$10 per ton, and beginning in 2017, the assessment may not be less than \$14 per ton.
36 37 38	6. Waste management account. The assessment collected by the department pursuant to this section must be deposited in the solid waste stabilization account of the Maine Solid Waste Management Fund established under section 2201.

7. Rules. The department shall adopt rules to implement this section. Rules adopted
 pursuant to this subsection are routine technical rules as defined in Title 5, chapter 375,
 subchapter 2-A.

4 **Sec. 5. Develop process.** The Department of Environmental Protection shall 5 develop a process to maximize the use of existing incineration facilities in the State and 6 increase the amount of Maine-sourced solid waste that is processed at those facilities 7 annually. The department shall report its recommendations, together with any necessary 8 implementing legislation, to the Joint Standing Committee on Energy, Utilities and 9 Technology by January 1, 2014.

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## SUMMARY

11 The purpose of this bill is to assist in the stabilization of the statutorily established 12 solid waste management hierarchy, to promote and strengthen the waste management 13 system in the State and to enhance the continued operation of the existing waste 14 processing incineration facilities located in the State. This bill directs the Department of 15 Environmental Protection to:

- 16 1. Impose on each licensed landfill a solid waste stabilization assessment on all solid 17 waste, including, but not limited to, household and commercially sourced solid waste and 18 all other material deposited at the licensed landfill;
- Deposit solid waste stabilization assessment funds in a solid waste stabilization
   account within the Maine Solid Waste Management Fund;

Disburse the funds from the solid waste stabilization account through periodic
 payments to qualified municipalities and recycling and composting programs located in
 the State; and

4. Develop a process to maximize the use of existing incineration facilities in the
State and increase the amount of Maine-sourced solid waste that is processed at those
facilities annually and report its recommendations to the Joint Standing Committee on
Energy, Utilities and Technology by January 1, 2014.